

InterPARES Trust Project Final Report

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Executive Summary

The emergence of cloud computing has significantly improved the potential for sharing data. However, the major obstacle to adopting this technology in the public sector is a lack of trust in sufficient security and privacy protection. This case study aims to explore the current privacy-related requirements that could be applicable to cloud environments, especially for institutions that host person-specific information, and to examine the readiness of health and government agencies in making a technological shift to the cloud for their records management practices. Based on the findings, we plan to make suggestions on how to manage security and privacy issues in records management practices at government and health agencies. The following methodology is being used in the study: (1) conduct a literature review on the current legal guidelines for privacy management in the United States and Canada; (2) examine the available security and privacy-preserving techniques and tools that could be applicable to the cloud and develop and choose one technique; (3) select one privacy-preserving technique to be tested at host sites with person-specific information; (4) conduct a case study to test how the technique can legally and technically protect the privacy of records and data at the sites (e.g. at government agencies and health care service providers); and (5) based on the findings of the case study, make suggestions on how to manage security and privacy risks in records and data management at government and health agencies.

A review of the current legal guidelines for privacy management in the United States and Canada has been done. The mandatory requirements of the three acts have been identified. A review of the available security and privacy-preserving techniques and tools that could be applicable to the cloud has been completed. Based on this review, one privacy-preserving technique has been selected to be tested at host sites that handle person-specific information.

With the chosen technique, a case study was conducted at the Société de transport de Montréal, the transportation agency for the city of Montreal, Quebec, Canada, to test how the technique can protect privacy in records and data that is kept at this Canadian site. The results of the case study show that the level of protection is theoretically guaranteed. Then, we checked the data with the mandatory privacy requirements that we identified. After anonymization, age and social status information from a passenger's transportation card was not revealed. Thus, legal requirements are also met. Nevertheless, there is still a risk in protecting privacy and security at privacy sensitive institutions.

1. Introduction

In the past couple of decades, many privacy-preserving records and data management techniques have been developed to address privacy issues in different data sharing institutions. The emergence of cloud computing has significantly improved the potential for sharing data. However, a major obstacle to adopting this technology in the public sector is a lack of trust in there being sufficient security and privacy protection. Thus, there is a need to assess privacy-preserving techniques and tools that are both readily available and frequently used in the field to test how well these techniques and tools could help legally and technically (e.g. both theoretically and practically) protect privacy and security at institutions that are held to high privacy and security requirements.

Our literature review revealed that there is a lack of control when outsourcing to third-party cloud computing providers, which is a problem that is further exacerbated by a lack of clarity and uniformity between laws, both nationally and internationally, leading to breaches and the misuse of data. The result is a buyer-beware situation in which due diligence and contracts between users and providers are key to protecting personal data and ensuring accountability.

Protecting privacy rights should never be largely left up to providers and consumers, but current laws are not adequate enough. The way in which many organizations and companies have mishandled private information is reflective of this, as well as reflective of the general underappreciation of risks associated with cloud computing; therefore, those using cloud computing services need to be vigilant and proactive. Despite the numerous risks involved, consumers do not have much choice now, as they face a situation in which they should decide between accessing important or essential services, such as healthcare and government services, or being left behind without any alternative resources that would enable them to fully participate in society.

2. Aims and Objectives

The objectives of this case study are (1) to examine the security and privacy challenges of hosting person-specific information in the cloud; (2) to study the readiness of health and government agencies in making a technological shift to the cloud; (3) to evaluate state-of-the-art privacy-preserving techniques, mechanisms and tools in the context of the cloud environment; and (4) make suggestions on how to manage security and privacy issues in records management practices within government and health agencies.

3. Methodology

1. Conduct a literature review on the current legal guidelines of privacy management in the United States and Canada. Researchers conducted a

literature review on privacy guidelines, such as the Health Insurance Portability and Accountability Act and the Personal Information Protection and Electronic Documents Act in North America. Develop criteria to evaluate privacy management;

- 2. Based on the criteria driven by the literature review, examine the available security and privacy-preserving techniques and tools that could be applicable to the cloud and develop and choose one technique;
- 3. Choose one privacy-preserving technique for implementation and testing at host sites with person-specific information;
- 4. Conduct a case study to test how the technique could legally and technically protect privacy preserving records and data at the sites (e.g. within government agencies or a health care service provider); and

4. Findings

4.1. Comparison of Laws

A review of the current legal guidelines of privacy management in the United States and Canada (Privacy Act of 1974 and the Personal Information Protection and Electronic Documents Act (PIPEDA) in Canada; and the Health Insurance Portability and Accountability Act (HIPAA) in the US) has been completed.

PIPEDA is the Canadian federal privacy protection law that sets out ground rules for how private sector organizations may collect, use or disclose personal information in the course of commercial activities. PIPEDA applies to federal works, undertakings and businesses with regards to an employee's personal information. PIPEDA generally applies to organizations' commercial activities in all provinces, except where provinces have created their own privacy laws. In recent years, while there has been a strong push towards moving data to the cloud for financial and efficiency reasons, various stakeholders and players have urged caution. As Melodie Szeto and Ali Miri point out, PIPEDA is a consent-based Act, so companies must have consent "from individuals to collect, use, and disclose personal information. Under the Act, companies cannot refuse services to an individual that refuses to consent to collection of information beyond what is 'required to fulfill the explicitly specified, and legitimate purposes" (2007, pp. 2-3).

Like PIPEDA, HIPAA aims to strike a balance between providing better services and the protection of personal information. HIPAA focuses exclusively on the healthcare sector and identifiable health information of United States citizens. While cloud computing has created major innovations in health care research, it also presents a serious risk to patient privacy and confidentiality. Yang and Borg point out that "records of patients'

personal medical histories and others identifying data are at a high risk of being abused when stored in the cloud currently, because patient data is in an invisible place that is constantly threatened by hackers and internal breaches in security" (Yang & Borg, 2012, p. 145).

The Privacy Act 1974 is a U.S. federal law that establishes a Code of Fair Information Practice that governs the collection, maintenance, use, and dissemination of personally identifiable information about individuals that is maintained in systems of records by federal agencies. Parker sees that the current U.S. legislation does not adequately protect end-users' privacy because it does not recognize the nature of personal information (2014). It gets worse: the federal statute does not directly address the collection and use of data collected from the end-users of cloud computing providers under contract with the Federal Government (Parker, 2014).

Although several laws might provide the framework for future legislative action to address these issues, the development of technology has again outpaced the development of relevant legislation. Ryan also remarked that "despite the numerous technical benefits of cloud computing, consumers should consider what legal rights and responsibilities are with cloud computing technologies. As with the technologies, the applicability of existing laws and the possibility of new laws tailored specifically to the new technologies remain unclear" (Ryan, 2014, p. 498). Although the U.S. Federal Government has demonstrated some awareness and sensitivity to data privacy concerns in the cloud computing context, it seems that the security of the data is purposefully placed within the control of cloud computing service providers, while regrettably ignoring end-user privacy" (Parker, 2014, 400-1).

As a way to solve a problem, Ryan indicates that there should be one uniform set of standards and regulations and requirements acceptable for existing laws and applications (2014). The European Union is on the way toward decreasing uncertainty by publishing standards and clearing up regulatory framework. Ryan suggested that "there is more need for quick action or at least clear communication between legislators, the judiciary, prosecutors, and players in the cloud computing industry" (2014, 523-4).

The comparative Summary table of PIPEDA, HIPPA, and Privacy Act is attached in 6. Products, 6.1. Comparative Summary of PIPEDA, HIPPA, and Privacy Act.

4.2. The privacy requirements of the three acts

The mandatory and optional privacy requirements of the three acts have been identified. The full list is attached in 6. Products, 6.2. The mandatory and optional privacy requirements of the three acts.

4.3. Case Study

A review of available security and privacy-preserving techniques and tools that could be applicable to the cloud has been made. Based on this review, one privacy-preserving technique has been selected to be tested at host sites with person-specific information (e.g. within government agencies and a health care service provider). With the selected technique, a case study was conducted to test how the technique can protect privacy preserving records and data at the Canadian site.

The case study was conducted at the Société de transport de Montréal (STM, http://www.stm.info), the transportation agency in Montreal, Quebec, Canada. The STM is searching for a privacy-preserving data publishing method to share its information internally across different departments, as well as externally to other transportation companies. We intended to evaluate the potential privacy threats of releasing raw passenger transit data with the chosen technique and to study the feasibility of applying an existing state-of-the-art data anonymization method to the real-life transit data.

We obtained two real-life transit datasets for the metro and bus, which represent a 2-week transit history of passengers in the STM metro and bus networks. The Metro dataset contains 847,668 records of 68 metro stations. An anonymization method was adopted to convert the STM trajectory data by removing passengers' names and ages from the dataset in order to protect the privacy of every passenger. Thus, a high level of protection is theoretically guaranteed. Then, we checked the data according to the mandatory privacy requirements of PIPEDA, the Privacy Act of 1974 and HIPAA to identify whether legal requirements were met.

As the STM issues specific transportation cards to seniors and students only by confirming their ages and names, other information related to privacy is not collected. Information on social status may be revealed via their age because the transportation card application form indicates whether the person is a senior or a student according to their age. After anonymization, age and social stats information from a passenger's transportation card cannot be revealed. Thus, legal requirements are also met, although the STM's transportation card includes limited information about passengers.

The second case study was to be done with the Ministry of Health of British Columbia. The aim was to receive data access permission from the host institution. Due to the sensitivity of their data, which belongs to a government agency, permission request procedures were complicated and therefore would have prohibited the success of the case study.

4.4. Literature Review Summary

The literature review mainly looked at three privacy-related laws in the United States and Canada: Canada's Personal Information Protection and Electronic Documents Act

(PIPEDA), and the US Health Insurance Portability and Accountability Act (HIPAA) and the Privacy Act 1974. The aim of the literature review was to examine the applicability of these laws to cloud computing, and whether the three laws sufficiently protect Personal Information stored in the cloud.

The literature review considered the legal and security risks of storing personal information on the cloud - including jurisdictional differences in privacy and cloud computing laws, the cross-border transfer of personal information, disclosure and misuse of personal information, hacking and privacy breaches, and loss of data control - as well as socio-technological challenges. The following is a summary of the main findings from the literature review.

One of the major legal obstacles of storing data in the cloud is the geo-jurisdictional location of information and the applicable law of the jurisdiction where data is purported to reside in, which may come in conflict with local laws and regulations protecting personal information. This is a significant issue, especially as organizations increasingly outsource cloud computing to service providers in a different jurisdiction and data may travel through multiple different jurisdictions as it is being processed. The Office of the Privacy Commissioner of Canada identified jurisdiction as one of the overarching problems with cloud computing (Office of the Privacy Commissioner of Canada, 2010). Waggott et al's study remarked, "by transferring data to the cloud, an organization relinquishes a degree of control and must manage the relationship between its privacy obligations in the jurisdiction where it collects personal information, and the governing privacy laws in the jurisdictions" (2013, p. 1).

One way in which the government has dealt with data crossing through different jurisdictions that have different laws has been by legislating the use of contracts, obligating cloud providers to adhere to the privacy laws of the jurisdiction in which the personal information originates from. For example, under HIPAA, service providers that handle Personal Health Information, such as cloud providers, are referred to as "business associates" and are also governed by HIPAA and therefore held liable for violations (Determann and Zee, 2013, pp. 16-17). Business associates located outside of the US are not exempt from HIPAA's scope. Subcontractors of business associates are also caught up in HIPAA (Determann and Zee, 2013).

Standards are also important in cloud computing for a variety of reasons, in order to assure customers that using the cloud is safe with the existing standards for cloud security and data protection in the cloud (Gleeson & Walden, 2014). However, the complexity and ambiguity of many of the standards is one of the key obstacles in the uptake of cloud computing (Gleeson & Walden, 2014).

One of the most significant barriers to adopting cloud computing solutions is security: According to Hashizume et al. (2013): "Compared to traditional technologies, the cloud has many specific features, such as its large scale and the fact that resources belonging to cloud providers are completely distributed, heterogeneous and totally virtualized. Traditional security mechanisms such as identity, authentication, and authorization are

no longer enough for clouds in their current form" (p. xx). In their most recent report on the top cloud computing threats, the Cloud Security Alliance ("CSA") states that "[t]he risks of data breach is not unique to cloud computing, but it consistently ranks as a top concern for cloud customers. A cloud environment is subject to the same threats as a traditional corporate network as well as new avenues of attack by way of shared resources, cloud provider personnel and their devices and third-party partners of the cloud provider. Cloud providers are highly accessible and the vast amount of data they host makes them an attractive target" for hackers (2016, p. 8). Recent examples of data breaches demonstrate that current security measures in the public sector are insufficient and that breaches may come from the inside as well as the outside.

Experts and users alike have identified the loss of control over data as one of the top cloud computing security concerns, mainly because maintaining identity and access control in the cloud becomes challenging when one is employing "multiple cloud providers, managing diverse standards and handling third-party access to your data and applications within the cloud context" (Wang, 2010, p 3). Losing control of one's data is as much a legal issue as it is a security issue, as businesses and individuals "fear that data may not be adequately protected in a third country due to different standards in different countries. The differentiation between national legislation may affect the effective prevention of cross-border data security breach and the complexity of determining the competent court due to complicated connecting factors such as the establishment of the controllers (cloud customers/clients) and the location of data centres, which may pose a further threat to rights protection" (Wang, 2013, p. 60). As much as legal and security risks top the list of problems with storing data in the cloud, there are other challenges that are more grounded in social and technological factors, such as the intersection between our definitions of cloud computing and the rapid advancement of technology. Although several laws might provide the framework for future legislative action to address these issues, the development of technology has again outpaced the development of relevant legislation." (Parker, 2014, pp. 400-1). Despite the immense benefits and promises of cloud computing. Parker suggests that we should not move so hastily towards the cloud until we have first figured out how to protect end-users' privacy, which under current laws and regulations are at the mercy of cloud providers and other forces that seek to take advantage of lax protections.

In addition, there is a lack of control when outsourcing to third-party cloud computing providers, which is a problem that is further exacerbated by a lack in clarity and uniformity between laws, both nationally and internationally, leading to breaches and misuse of data. The result is a buyer-beware situation in which due diligence and contracts between users and providers are key to protecting personal data and ensuring accountability. Stephen Turner states that ultimately the decision to move to the cloud may end up being more about costs than the protection of personal information, as "the cloud model might be acceptable to organizations concerned more about costs than the value of their information" (2013, p. 6). Protecting privacy rights should never be largely left up to providers and consumers, but current laws are not adequate enough, and the way many organizations and companies have mishandled our private information is reflective of this and the general underappreciation of risks associated with cloud

computing. Therefore, those using cloud computing services need to be vigilant and proactive. Despite numerous risks, consumers may not have much of a choice at the moment, as they face a situation in which they have to decide between accessing important or essential services and not being able to participate in those services at all.

5. Conclusions

We presented the preliminary findings of this study at the InFuture 2015 conference.

While this study reports only a small part of the law comparison, literature review and one case study, it points toward both the need and the value of examining privacy and security related laws and techniques in the field. The findings imply there is still the potential for risks in the cloud. Therefore, continuous improvement is needed in protecting person-specific information at institutions that are held to high privacy and security requirements.

6. Products

6.1. Comparative Summary of PIPEDA, HIPPA, and Privacy Act

	PIPEDA	НІРРА	Privacy Act 1974
ORIGIN	 Received Royal Assent on April 13, 2000 Following Royal Assent, was implemented in phases over a three-year period that began on January 1, 2001. Came into effect to promote consumer trust in electronic commerce. In 2000, the need for private sector privacy legislation at that time was clear – Canadians were demanding adequate privacy protection in a new digital economy. PIPEDA was also intended to reassure the European Union that the Canadian privacy law was adequate to protect the personal information of European citizens. 	 HIPAA enacted August 21, 1996. The impetus for the creation of the HIPAA Privacy Rule due to the shift of medical records from paper to electronic formats, increasing the potential for individuals to access, use, and disclose sensitive personal health data. Previous legal protections at the federal, tribal, state, and local levels were inconsistent and inadequate in protecting individual privacy. 	 The Privacy Act enacted September 27, 1975. Privacy Act had its origins in the late 1960's when people became concerned about abuses that could occur with computer data banks. Congress was concerned with curbing the illegal surveillance and investigation of individuals by federal agencies that had been exposed during the Watergate scandal. Congress was also concerned with potential abuses presented by the government's increasing use of computers to store and retrieve personal data by means of a universal identifier – such as an

PURPOSE	 Sets out ground rules for how private sector organizations can collect, use or disclose personal information in the course of commercial activities. Balances an individual's privacy rights with the need of organizations to collect, use or disclose personal information for legitimate business purposes i.e. reasonable and appropriate purposes. 	 Primary goal of the HIPAA Privacy Rule is to make it easier for people to keep health insurance, protect the confidentiality and security of healthcare information and help the healthcare industry control administrative costs. The HIPAA Privacy Rule assures that individuals' health information is properly protected while allowing the flow of health information needed to provide and promote high quality health care and to protect the public's health and well-being. 	 individual's social security number. To balance the government's need to maintain information about individuals with the rights of individuals to be protected against unwarranted invasions of their privacy stemming from federal agencies' collection, maintenance, use, and disclosure of personal information about them. To restrict disclosure of personally identifiable records maintained by agencies. To grant individuals increased rights of access to agency records maintained on themselves; and the right to seek amendment of agency records maintained on themselves. To establish a code of "fair information practices"
TARGET	 PIPEDA targets federal works, 	HIPAA's Privacy Rule apply to	information practices".The Privacy Act applies to
AUDIENCE	undertakings or businesses, and applies to organizations' commercial activities in all provinces, except	covered entities, those being: health plans, health-care clearinghouses, and to any health-care provider who transmits health information in	the executive branch of the federal government. The Executive Branch encompasses administrative

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	organizations that collect, use or disclose personal information entirely within provinces that have their own privacy laws, which have been declared substantially similar to the federal law. • PIPEDA does not apply to organizations that are not engaged in commercial activity e.g. non-profit, political parties, and charity groups.	 electronic form in connection with transactions for which the Secretary of Health and Human Services has adopted standards under HIPAA. The Privacy Rules affect the day-to-day business operations of all organizations that provide medical care and maintain personal health information. 	 agencies, government corporations, and government-controlled corporations. Only U.S. citizens and lawfully admitted aliens are given rights under the act. The Act does not apply to records kept by state and local governments or by private companies or organizations.
STRUCTURE	 Six parts. Part 1 covers "Protection of Personal Information in the Private Sector". Part 2, entitled "Electronic Documents", seeks to provide for the use of electronic alternatives where federal laws contemplate the use of paper to record or communicate information or transactions. Part 3 amends the Canada Evidence Act. Part 4 amends the Statutory Instruments Act. Part 5 amends the Statute Revision Act. 	 Two main sections: Title I dealing with Portability and Title II that focuses on Administrative Simplification. Title II establishes a set of standards for receiving, transmitting and maintaining healthcare information and ensuring the privacy and security of individually identifiable information. Title II contains the Privacy Rule and houses HIPAA's privacy provisions. Within HHS, the Office for Civil rights has responsibility for implementing and enforcing the Privacy Rule with respect to voluntary compliance activities and civil money penalties. 	 The Privacy Act safeguards privacy through creating four procedural and substantive rights in personal data. First, the act requires government agencies to show an individual any records kept on him or her. Second, the act requires agencies to follow certain principles, called "fair information practices," when gathering and handling personal data. Third, the act places restrictions on how agencies can share an individual's

	 Part 6 covers the "Coming Into Force" of the other Parts of the Act. Under PIPEDA, the Office of the Privacy Commissioner has an ombuds function. The Commissioner does not have order-making authority but, rather, functions as a sort of mediator, conciliator, and educator. The Commissioner does not have any power under PIPEDA to enforce the findings and directives to the respondents. 		data with other people and agencies. Fourth, the act lets individuals sue the government for violating its provisions. There are, however, several exceptions to the Privacy Act, e.g. government agencies that are engaged in law enforcement can excuse themselves from the Act's rules. Individuals who are denied access to their records may file an administrative appeal with the agency withholding the information. A basic requirement to show that the Act applies is that the records are contained within a "system of records".
FEATURES	The core features of PIPEDA include: obtaining consent and identifying the purpose for the collection of personal information, procuring additional consent, express consent in some cases, for any	• The Privacy Rule regulates how certain entities, called covered entities, use and disclose certain individually identifiable health information, PHI. PHI is individually identifiable health information that is transmitted or	Provides the Government with a framework to conduct its day-to-day business when that business involves the collection or use of information about individuals.

secondary uses or disclosures of the information. To make consent valid, the act requires communicating to individuals what personal information is being collected, and how it will be used, disclosed, and protected.	 maintained in any form or medium (e.g., electronic, paper, or oral). Provides national standards for protecting PHI. Regulates how covered entities "use and disclose" certain PHI. Gives patients more protection and control over their PHI. Sets boundaries on the use and release of health records. Establishes appropriate safeguards protecting the privacy of PHI. 	 Privacy Act puts various requirements on agencies involving collecting only relevant and necessary information, transparency, consent, safeguards, access to records, and providing public with opportunity to correct records. The Act requires that agencies give public notice of their systems of records by publication in the Federal Register.
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6.2. The mandatory and optional privacy requirements of the three acts

	PIPEDA	HIPPA	Privacy Act 1974
PRIVACY	"Personal information"	Elements comprising "PHI":	 Each agency that maintains
REQUIREMENTS	includes information in any	 Geographic subdivisions 	a system of records shall:
(MANDATORY)	form, such as:	smaller than a State;	o maintain in its
	o Age;	 Elements of dates directly 	records only such
	o Name;	related to an individual;	information about an
	o ID numbers;	o Phone numbers;	individual as is
	o Income;	o Fax numbers;	relevant and
	Ethnic origin;	o E-mail addresses;	necessary to
	o Blood type; opinions;	 Social security numbers; 	accomplish a
	o Evaluations;	 Medical record numbers; 	purpose of the
	o Comments;		agency required to be

- o Social status;
- o Disciplinary actions;
- o Employee files;
- o Credit records;
- o Loan records;
- o Medical records:
- o Existence of a dispute between a consumer and merchant
- A privacy breach occurs when there is unauthorized access to, or collection, use, or disclosure of personal information, unless the Act authorizes it.
- Consent must be meaningful, and can be either expressed or implied:
 - O Expressed consent is given explicitly orally, in writing, or through a specific online action and does not require inference; and
 - o Implied consent arises where consent may reasonably be inferred from the action or inaction of the individual.
- Mandatory Exceptions to Access Principle (general

- O Health plan beneficiary numbers;
- o Account numbers;
- O Certificate/license numbers:
- Vehicle identifiers and serial numbers;
- Device identifiers and serial numbers;
- o URLs;
- o IP address numbers;
- o Biometric identifiers;
- Full face photographic images and comparable images; and
- any other unique identifying number, characteristic, or code
- A <u>covered entity</u> "may not use or disclose protected health information (see above), except either:
 - o As the Privacy Rule permits or requires; or
 - As the individual who is the subject of the information authorizes in writing."
- Group health plans must provide notice of privacy practices in accordance with the elements set out in the Privacy Rule.
- Covered entities are required to have policies in place by which to accept

- accomplished by statute or by executive order of the President;
- o collect information to the greatest extent practicable directly from the subject individual when the information may result in adverse determinations about an individual's rights, benefits, and privileges under Federal programs;
- o inform each individual whom it asks to supply information, on the form which it uses to collect the information or on a separate form that can be retained by the individual (A) the authority (whether granted by statute, by executive order of the President) which

obligation to provide access to severable and non-severable personal information upon request). Organizations must refuse access if the information:

- O If it would reveal personal information about another individual unless there is consent or a lifethreatening situation; or
- o If an individual requests that he or she be informed of information disclosed to a government institution in certain specified cases, or for access to the information itself, and the government institution objects to the institution complying with the access request.

- or deny individuals' requests for restrictions on uses and disclosures.
- A Privacy Rule Authorization is an individual's signed permission to allow a covered entity to use or disclose PHI that is described in the Authorization for the purpose and to the stated recipient. Must contain core elements and required statements per the Privacy Rule.

authorizes the solicitation of the information and whether disclosure of such information is mandatory or voluntary; (B) the principal purpose or purposes for which the information is intended to be used: (C) the routine uses which may be made of the information as published pursuant to the Act; and (D) the effects on the individual, if any, of not providing all or any part of the requested information;

o publish in the
Federal Register
upon establishment
or revision a notice
of the existence and
character of the
system of records,
which notice shall
include – (A) the

	<u>, </u>	
		name and location of
		the system; (B) the
		categories of
		individuals on whom
		records are
		maintained in the
		system; (C) the
		categories of records
		maintained in the
		system; (D) each
		routine use of the
		records contained in
		the system, including
		the categories of
		users and the purpose
		of such use; (E) the
		policies and practices
		of the agency
		regarding storage,
		retrievability, access
		controls, retention,
		and disposal of the
		records; (F) the title
		and business address
		of the agency official
		who is responsible
		for the system of
		records; (G) the
		agency procedures
		whereby an
		individual can be

notified at their request if the system of records contains a record pertaining to him; (H) the agency
of records contains a record pertaining to him; (H) the agency
record pertaining to him; (H) the agency
him; (H) the agency
procedures whereby
an individual can be
notified at their
request how they can
gain access to any
record pertaining to
them contained in the
system of records,
and how they can
contest its contents;
and (I) the categories
of sources of records
in the system;
o maintain all records
which are used by
the agency in making
any determination
about any individual
with such accuracy,
relevance, timeliness,
and completeness as
is reasonably
necessary to assure
fairness to the
individual in the
determination;

	0	prior to
		disseminating any
		record about an
		individual to any
		person other than an
		agency, unless the
		dissemination is
		made pursuant to the
		Act, make reasonable
		efforts to assure that
		such records are
		accurate, complete,
		timely, and relevant
		for agency purposes;
	0	maintain no record
		describing how any
		individual exercises
		rights guaranteed by
		the First Amendment
		unless expressly
		authorized by statute
		or by the individual
		about whom the
		record is maintained
		or unless pertinent to
		and within the scope
		of an authorized law
		enforcement activity;
	0	make reasonable
		efforts to serve
		notice on an

 _	_		
			individual when any
			record on such
			individual is made
			available to any
			person under
			compulsory legal
			process when such
			process becomes a
			matter of public
			record;
		0	establish rules of
			conduct for persons
			involved in the
			design, development,
			operation, or
			maintenance of any
			system of records, or
			in maintaining any
			record, and instruct
			each such person
			with respect to such
			rules and the
			requirements of this
			section, including
			any other rules and
			procedures adopted
			pursuant to this Act
			and the penalties for
			noncompliance;
		0	establish appropriate
			administrative,

technical and physical safeguards to insure the security and confidentiality of records and to protect against any anticipated threats or hazards to their security or integrity which could result in substantial harm, embarrassment, inconvenience, or unfairness to any individual on whom information is maintained; o at least 30 days prior to publication of information under the Act, publish in the Federal Register notice of any new use or intended use of the information in the system, and provide an opportunity for interested persons to submit written data, submit writte	T		. 1 . 1 1
to insure the security and confidentiality of records and to protect against any anticipated threats or hazards to their security or integrity which could result in substantial harm, embarrassment, inconvenience, or unfairness to any individual on whom information is maintained; o at least 30 days prior to publication of information of information under the Act, publish in the Federal Register notice of any new use or intended use of the information in the system, and provide an opportunity for interested persons to			technical and
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inconvenience, or unfairness to any individual on whom information is maintained; o at least 30 days prior to publication of information under the Act, publish in the Federal Register notice of any new use or intended use of the information in the system, and provide an opportunity for interested persons to			substantial harm,
unfairness to any individual on whom information is maintained; at least 30 days prior to publication of information under the Act, publish in the Federal Register notice of any new use or intended use of the information in the system, and provide an opportunity for interested persons to			embarrassment,
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of the information in the system, and provide an opportunity for interested persons to			notice of any new
the system, and provide an opportunity for interested persons to			use or intended use
provide an opportunity for interested persons to			of the information in
provide an opportunity for interested persons to			the system, and
opportunity for interested persons to			
interested persons to			=
			=

views, or arguments
to the agency.
 Agencies may only share
information if there is a
written agreement between
the agencies that has been
submitted to the Committee
on Government Affairs of
the Senate and the
Committee on Government
Operations of the House,
and has been made available
to the public.
 Disclosure of records that
are retrieved from a system
of records is prohibited.
There are various exceptions
falling into two classes:
o The agency may
disclose information
with permission from
the individual;
o or if it can meet one
of the following
twelve conditions:
• the disclosure
is to an
agency
employee
who normally
maintains the

	T	
		record and
		need it in the
		performance
		of duty;
	•	the disclosure
		is made under
		the FOI Act;
	•	the disclosure
		is for a
		"routine use;"
	•	the disclosure
		is to the
		Census
		Bureau for
		the purposes
		of a census
		survey;
		the disclosure
		is to someone
		who has
		adequately
		notified the
		agency in
		advance that
		the record is
		to be used for
		statistical
		research or
		reporting, and
		the record is
		transferred

	,	
		without
		individually
		identifying
		data;
	•	the disclosure
		is to the
		National
		Archives and
		Records
		Administratio
		n as a record
		of historical
		value;
		the disclosure
		is to an
		agency "of
		any
		governmental
		jurisdiction
		within or
		under the
		control of the
		United States
		for a civil or
		criminal law
		enforcement
		activity," and
		if the record
		is provided in
		response to a
		written

		request by the
		head of the
		agency;
		the disclosure
		is made
		where there
		are
		"compelling
		circumstance
		s" affecting
		someone's
		health or
		safety, and
		the person
		whose health
		or safety is
		affected is
		sent a
		notification
		of the
		disclosure;
		the disclosure
		is made to
		Congress, or
		any
		committee or
		subcommittee
		within
		Congress;
		the disclosure
		is made to the
<u> </u>		

	Comptroller General in the course of the duties of the General Accounting
	Office; the disclosure is made pursuant to a court order; the disclosure is made to a consumer reporting agency in accordance with 31
	U.S.C. 3711(e).

PRIVACY
REQUIREMENTS
(OPTIONAL)

- Discretionary Exceptions to Access Principle (general obligation to provide access to severable and non-severable personal information upon request). Organizations may refuse access if the information:
 - o Is protected by solicitor-client privilege;
 - Would reveal confidential commercial information;
 - Would reasonably be expected to harm an individual's life or security;
 - o Was collected without the individual's knowledge or consent to ensure its availability and accuracy, and the collection was required to investigate a breach of an agreement or contravention of a federal or provincial law;

- Covered entities may decide whether to obtain an individual's consent in order to use or disclose PHI for treatment, payment, and health care operations purposes, and with regard to the content of the consent and the manner of obtaining it.
- Covered entities may establish a policy requiring individual consent in order to make certain other disclosures that are otherwise permitted without individual consent or authorization.
- Covered entities are not required to agree to an individual's request for restriction on uses and disclosures (but they are required to have policies in place by which to accept or deny such requests).
- Covered entities may establish a policy for granting restrictions for certain other disclosures that are otherwise permitted.
- Group health plans may describe limitations on uses and disclosures that go beyond the requirements of the Privacy Rule that it voluntarily adopts.
- An Authorization may, but is not required, to include additional, optional elements so long as they are

- For agencies sharing information through a "matching agreement," an agreement may be renewed at the discretion of the agencies.
- "Routine use" exception does not have to be a purpose identical to the purpose for collecting the record, it only has to be a compatible purpose.

9 W (1: /1	4 :
o Was generated in the	not inconsistent with the required
course of a formal	elements and statements and are not
dispute resolution	otherwise contrary to the
process; or	Authorization requirements of the
o Was created for the	Privacy Rule.
purpose of making a	
disclosure under the	
Public Servants	
Disclosure Protection	
Act or a related	
investigation.	
Organizations may collect	
personal information without	
the individual's knowledge or	
consent only:	
o If it is clearly in the	
individual's interest	
and consent is not	
available in a timely	
way;	
o If knowledge and	
consent would	
compromise the	
availability or accuracy	
of the information and	
collection is required to	
investigate a breach of	
an agreement or	
contravention of a	
federal or provincial	
law;	

o For journalistic, artistic	
or literary purposes;	
o If it is publicly	
available as specified in	
the regulations.	
 Organizations may <u>use</u> 	
personal information without	
the individual's knowledge or	
consent only:	
o If the organization has	
reasonable grounds to	
believe the information	
could be useful when	
investigating a	
contravention of a	
federal, provincial or	
foreign law and the	
information is used for	
that investigation;	
o For an emergency that	
threatens an	
individual's life, health	
or security;	
o For statistical or	
scholarly study or	
research (must notify	
Privacy	
Commissioner);	
o If it is publicly	
available as specified in	
the regulations;	

_		
	use is clearly in	
	dividual's interest	
and co	onsent is not	
availa	ble in a timely	
way;	or	
o If kno	wledge and	
conse	nt would	
comp	romise the	
availa	bility or accuracy	
of the	information and	
collec	tion was required	
	estigate a breach	
of an	agreement or	
	avention of a	
federa	al or provincial	
law.		
 Organization 	s may <u>disclose</u>	
	rmation without	
	l's knowledge or	
consent only:		
o To a l	awyer	
	senting the	
	ization;	
_	llect a debt the	
indivi	dual owes to the	
organ	ization; to comply	
	a subpoena, a	
	nt or an order	
	by a court or	
	body with	

	appropriate	
	jurisdiction;	
0	To FINTRAC as	
	required by the	
	Proceeds of Crime and	
	Terrorist Financing	
	Act;	
0	To a government	
	institution that has	
	requested the	
	information, identified	
	its lawful authority to	
	obtain the information,	
	and indicates that	
	disclosure is for the	
	purpose of enforcing,	
	carrying out an	
	investigation, or	
	gathering intelligence	
	relating to any federal,	
	provincial or foreign	
	law; or suspects that the	
	information relates to	
	national security, the	
	defence of Canada or	
	the conduct of	
	international affairs; or	
	is for the purpose of	
	administering any	
	federal/provincial law;	

0	To an investigative	
	body named in the	
	Regulations of the Act	
	or government	
	institution on the	
	organization's initiative	
	when the organization	
	has reasonable grounds	
	to believe that the	
	information concerns a	
	breach of an agreement,	
	or a contravention of	
	federal, provincial, or	
	foreign law, or suspects	
	the information relates	
	to national security, the	
	defence of Canada or	
	the conduct of	
	international affairs;	
О	If made by an	
	investigative body for	
	the purposes related to	
	the investigation of a	
	breach of an agreement	
	or a contravention of a	
	federal/provincial law;	
0	In an emergency	
	threatening an	
	individual's life, health,	
	or security (the	
	organization must	

	inform the individual of	
	the disclosure);	
0	For statistical, scholarly	
	study or research (must	
	notify Privacy	
	Commissioner);	
0	To an archival	
	institution;	
0	20 years after the	
	individual's death or	
	100 years after the	
	record was created	
0	If it publicly available	
	as specified in the	
	regulations; or if	
	required by law.	
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